

Current Law (Section)	House Ways and Means Proposal (Section)	House Comments and Recommendations	Senate Finance Committee Finance Proposal (Section)	Senate Comments and Recommendations
		Capital Gains Exclusion		
 (26 U.S.C. §121) Exclusion of gain from sale of principal residence Under current law, a taxpayer may exclude from gross income up to \$500,000 for joint filers (\$250,000 for other filers) of gain on the sale of a principal residence. The property generally must have been owned and used as the taxpayer's principal residence for two out of the previous five years. A taxpayer may only use this exclusion once every two years. 	 (Sec. 1402) A taxpayer would have to own and use a home as the taxpayer's principal residence for five out of the previous eight years to qualify for the exclusion. In addition, the taxpayer would be able to use the exclusion only once every five years. The exclusion would be phased out by one dollar for every dollar by which a taxpayer's adjusted gross income exceeds \$500,000 (\$250,000 for single filers). The provision would be effective for sales and exchanges after 2017. 	 Comment: The Tax Cuts and Jobs Act requires homeowners to hold onto their property longer. In order to get the capital gains exclusion, taxpayers are required to have used the home as their principal residence for five out of the previous eight years. This means that speculators and "flippers" would not be rewarded for their activity with tax-exempt income. This provision encourages long term purchases by people who actually want to have a community presence. Recommendation: The proposal should be amended to lower the capital gains exclusion limit to \$125,000 for single filers and \$250,000 for households. This amendment would result in significant revenues for the government. 	 The Senate proposal changes the ownership qualification time for the exclusion, requiring the taxpayer (or spouse) to have owned and occupied the residence for at least five of the previous eight years. A taxpayer who fails to meet these requirements by reason of a change of place of employment, health, or, to the extent provided under regulations, unforeseen circumstances, is able to exclude an amount equal to the fraction of the five years that the ownership and use requirements are met. Under the proposal, a taxpayer may benefit from the exclusion only once every five years. 	 Comment: The Senate proposal is similar to the House version, however, there are exceptions in the case of employment changes, health reasons or for unforeseen circumstances. The Senate also provides that the exclusion can only be used once every five years. Recommendation: Maintaining the capital gains exclusion at the current level does not spur homeownership or expand housing choices. The proposal should be amended to lower the capital gains exclusion limit to \$125,000 for single filers and \$250,000 for households. This amendment would result in significant revenues for the government.
		Mortgage Interest Deduction		



(26 U.S. Code § 163)Under current law, a taxpayer	(Sec. 1302) • A taxpayer may continue to	• Comment: Traditionally, homeowners with high	(Sec. D2) • The proposed bill allows	The Finance Committee's Tax Cuts and Jobs Act allows
	· · · · · · · · · · · · · · · · · · ·	3 ,		
1152 15th St NW, Suite 450 Washington, DC 20005 202-207-3355				www.locusdevelopers.org



	10-percent penalty for first home surphy		deduction at \$500,000 instead of \$1 million in mortgage value. LOCUS supports the provision eliminating the deduction for home equity indebtedness of up to \$100,000 as it further reduces the high percentage of the benefits from MIDs experienced by high income homeowners only.
(26 U.S. Code § 401) • No	10-percent penalty for first home purchas change • Comment: The 10-percert		Comment: The 10-percent
 Under current law, an additional 10-percent tax generally is imposed on distributions from retirement plans and Individual Retirement Accounts (IRAs) occurring before the account holder reaches age 59½. This 10-percent tax is in addition to any income tax that may be due on the distribution. There are several exceptions to the early withdrawal penalty, including early distributions of up to \$10,000 to pay for first-time homebuyer expenses. 	 Comment: The to-percent penalty for first home purchases exception allow first time home buyers up the state of the state	or S	 Comment: The To-percent penalty for first home purchases exception allows first time home buyers up to \$10,000 penalty-free from their IRA to help buy, build or rebuild a first home. The money may be used to pay financing and closing costs. This policy encourages homeownership. Recommendation: LOCUS supports policies that encourage and increase access to homeownership.



 (26 U.S. Code Section 175) Under current law, a taxpayer engaged in the business of farming may deduct immediately, rather than recover over time through annual depreciation deductions, costs paid or incurred during the tax year for the purpose of soil or water conservation in respect of land used in farming, for the prevention of erosion of land used in farming, or for endangered species recovery. Such expenditures are allowed as a deduction, not to exceed 25 percent of the gross income derived from farming during the tax year, with any excess amount carried over to a succeeding year subject to the same percentage limitations. 	No Change	 Comment: One of the principles of smart growth development is to preserve farmland in critical environmental areas. Recommendation: LOCUS encourages the inclusion of measures that support environmental stewardship. 	No change	 Comment: One of the principles of smart growth development is to preserve farmland in critical environmental areas. Recommendation: LOCUS encourages the inclusion of measures that support environmental stewardship.
	Deduct	ion for energy efficient commercial bu	uildings	
 (26 U.S. Code Section 179D) Under current law, a taxpayer could claim a deduction with respect to certain energy-efficient commercial building property expenditures incurred prior to 2014. The deduction was limited to an amount equal to \$1.80 per 	 No mention of deductions for energy efficient commercial buildings in the Tax Cuts and Jobs Act. Note: This tax deduction expired at the end of 2016. Any qualified equipment installed prior to January 1, 2017 is eligible for this 	• Comment: The Energy-Efficient Commercial Buildings Tax Deduction was a significant financial incentive for designers to meet or exceed an agency's energy reduction requirements for new and existing buildings.	 No mention of deductions for energy efficient commercial buildings in the Finance Committee's Tax Cuts and Jobs Act. 	• Comment: The Energy-Efficient Commercial Buildings Tax Deduction was a significant financial incentive for designers to meet or exceed an agency's energy reduction requirements for new and existing buildings. During the Committee's



square foot of the property for which such expenditures were made. The deduction was allowed in the year in which the property was placed in service. The deduction expired at the end of 2013.	 deduction. Equipment installed on or after January 1, 2017 is not eligible for this deduction. The Tax Cuts and Jobs Act allows the deduction to remain expired. 	• Recommendation: LOCUS does not support measures that discourage the construction of energy efficient buildings. The deduction should be reinstated and/or combined with another credit to provide incentives for energy efficiency improvements in commercial buildings.		 markup, several of its members made reference to addressing energy provisions, especially expired ones, in an end of year extenders package. Recommendation: LOCUS does not support measures that discourage the construction of energy efficient buildings. The deduction should be reinstated and/or combined with another credit to provide incentives for energy efficiency improvements in commercial buildings.
Under current law, an individual may claim an itemized deduction for State and local government income and property taxes paid. In lieu of the itemized deduction for State and local income taxes, individuals may claim, for tax years beginning before 2014, an itemized deduction for State and local government sales taxes.	 Deduction for State and local income or sales taxes, but continue to allow deductions for State and local income or sales taxes paid or accrued in carrying on a trade or business or producing income Allowed to claim deductions for real property taxes paid up to \$10,000 Effective for tax years beginning after December 31st, 2017 	 Comment: The provision eliminates a tax benefit that subsidizes high-tax states and cities and increases spending at state and local levels. It <i>limits</i> the real estate property tax deduction that is historically utilized by high-income households. Recommendation: LOCUS supports the repeal of these deductions that are primarily taken by high-income households and earners. 	 or business (Sec. D1) Repeals the itemized deduction for the payment of any state and local taxes not incurred in carrying on a trade or business or activity for the production of income effective after December 31st, 2017. Eliminates individual ability to claim deductions for real property taxes. 	 Comment: The provision eliminates a tax benefit that subsidizes high-tax states and cities and increases spending at state and local levels. It <i>eliminates</i> the real estate property tax deduction that is historically utilized by high-income households. Recommendation: LOCUS supports the repeal of these deductions that are primarily taken by high-income households and earners.



		LOCUS encourages access to		
		diverse levels of		
		homeownership.		
 (26 U.S. Code § 42) Owners of certain residential rental property may claim a low- income housing tax credit (LIHTC) over a ten-year period for the cost of rental housing occupied by qualifying low-income tenants However, rental housing must remain qualified low-income housing for a 15-year compliance period, beginning with the first year of the credit period The amount of the credit for any tax year in the credit period is the applicable percentage of the qualified low-income building. Buildings subject to the 70-percent rule should yield a 9-percent credit, and buildings subject to the 30-percent rule should yield a 4-percent credit, although the credit amounts depend on the applicable interest rate used for discounting the building's basis for the particular tax 	 Retains the low-income housing tax credit. Under the proposed provision the volume cap 9 and 4 percent LIHTC for acquisition are retained. All tax-exempt private activity bonds, including multifamily are repealed. Four percent LIHTC generated by multifamily bonds are repealed. 	 ow-income housing tax credit (LIHTC) Comments: The House proposal maintains the low-income housing tax credit (LIHTC) program. However private activity bonds (Sec. 3601) are terminated. This would therefore cut off the flow of 4% LIHTC bond-financed units. The proposal also permanently reduces the corporate tax credit from 35% to 20% (beginning in 2018). Without modifying the LIHTC program, this change would make the housing credit worth less and will be less enticing to investors. Recommendation: Add value back into the program to make up for the other changes proposed. 	 The Senate proposal retains LIHTC. Under the proposed provision the volume cap 9 and 4 percent LIHTC are retained. Tax-exempt private activity bonds, including multifamily bonds are preserved. The proposal also incorporates several provisions of S.548, the Affordable Housing Credit Improvement Act of 2017 Section 302. Reconstruction or replacement period after casualty loss. Section 303. Modification of rights relating to building purchase. Section 307. Determination of community revitalization plan to be made by State housing credit agency. Section 308. Prohibition of local approval and contribution requirements Section 401. Selection criteria under qualified allocation plans Section 501: Renames the 	Like the House proposal, the Senate proposal retains the LIHTC program which encourages businesses to invest in affordable housing so families, individuals, and seniors can find a safe and comfortable place to call home. But, unlike the House bill proposal, the Senate proposal preserves tax-exempt private activity bonds, including multifamily bonds. Recommendation: LOCUS supports the protection of LIHTC. The program will continue to encourage the investment of private equity in the development of affordable rental housing for low-income households.



			Credit" to the "Affordable Housing Tax Credit"	
		Solar Tax Credit		
	 30% credit for residential energy efficient property would be extended for all qualified property placed in service prior to 2022, subject to a reduced rate of 26% for property placed in service during 2020 and 22% for property placed in service during 2021. The provision would be effective for property placed in service after 2016 	Recommendation: Tax credits that encourage sustainable housing development should be addressed by this legislation. LOCUS supports sustainability incentives that reduce the costs of owning and maintaining a home.	credit in the Finance Committee's Tax Cuts and Jobs Act.	Recommendation: Tax credits that encourage sustainable housing development should be addressed by this legislation. LOCUS supports sustainability incentives that reduce the costs of owning and maintaining a home.
		New energy efficient home credit		
 (26 U.S. Code § 45L) Under current law, an eligible contractor could claim the new energy-efficient home credit for the construction of a qualified new energy-efficient home prior to 2014. The credit was equal to either \$1,000 or \$2,000-depending on whether the credit met a 30-percent or 50-percent reduction in heating and cooling energy consumption NOTE: The credit expired at the end of 2013. 	 (Sec. 3503) No direct mention of energy efficient home credits in the Tax Cuts and Jobs Act The Tax Cuts and Jobs Act allows the deduction to remain expired. 	 Comments: Tax credits that support new energy efficient homes should be addressed by this legislation. LOCUS encourages sustainable development that ultimately leads to lesser costs of owning and maintaining a home. Recommendation: LOCUS does not support the exclusion of new energy efficient home credits or the phase out of residential energy efficient property credits from the Tax Cuts and Jobs Act. 	efficient home credits in the Finance Committee's Tax Cuts and Jobs Act.	Recommendation: Tax credits that support new energy efficient homes should be addressed by this legislation. LOCUS encourages sustainable practices that ultimately leads to lesser costs of owning and maintaining a home and urges their inclusion in the new legislation.



	Rehab Tax Credit					
Taxpayer may claim a credit to rehabilitate old and/or historic	 (Sec. 3403.) Repealed the tax credit. Under a transition rule: The credit would continue to apply to expenditures incurred through the end of a 24-month period of qualified expenditures, which would have to begin within 180 days after January 1, 2018. 	 Comment: Rehabilitating existing buildings can reduce costs for municipalities and add to the local tax base. Expanding the rehabilitation tax credit will help revitalize entire neighborhoods, not just individual buildings. Recommendation: LOCUS recommends converting the Rehabilitation Tax Credit to a Neighborhood Rehabilitation and Investment Credit that includes entire redevelopment projects and private investment in public infrastructure, expands to residential and mixed-use, and is scalable from 15-35% based on the amount of attainable housing provided. 	 This provision provides a 20% credit for qualified rehabilitation expenditures with respect to a certified historic structure The credit can be claimed ratably over 5 years, beginning in the taxable year in which a qualified rehabilitated structure is placed in service. The 10% credit for structures other than certified historic structures is eliminated. This provision is effective for tax years beginning after December 31, 2017. The credit would continue to apply to expenditures incurred through the end of a 24-month period of qualified expenditures, which would have to begin within 180 days after January 1, 2018. 	 LOCUS welcomes the Committee's preservation of the 20% rehabilitation tax credit. Rehabilitating existing buildings can reduce costs for municipalities and add to the local tax base. However, its ratable application over five years hinders the flow of private investment into American communities. Looking ahead, instead of limiting the credit to historic structures only, and maintaining a ratable 20% credit, LOCUS recommends converting the Rehabilitation Tax Credit to a Neighborhood Rehabilitation and Investment Credit that includes entire redevelopment projects and private investment in public infrastructure, expands to residential and mixed-use, and is scalable from 15-35% based on the amount of attainable housing provided. Expanding the rehabilitation tax credit will help revitalize entire neighborhoods, not just individual buildings. 		
		New Markets Tax Credit				



 (26 U.S. Code § 45D)(Sec. 3406) Certain qualifying taxpayers may claim a 5-percent credit per year for the first three years of investments in, and a 6-percent credit per year for the next four years of investments in qualified community development entities, which generally intend to serve low-income communities and low-income individuals. The new markets tax credit is set to expire on December 	 (Sec. 3406) Terminate new market tax credits No additional new markets tax credits would be allocated after 2017 Credits that would have already been allocated may be used over the course of up to seven years as contemplated by the credit's multi-year timeline. 	 Comment: New Market Tax Credits bring private capital into low-income communities and encourage the rebuilding and revitalization of America's neighborhoods by private capital. Recommendation: LOCUS does not support the termination of new market tax credits. These credits bring private capital into low-income communities and encourage the rebuilding and revitalization of America's neighborhoods by private capital. 	 The Senate proposal makes no mention of New Markets Tax Credits. The new markets tax credit is set to expire on December 31, 2019. No amount of unused allocation limitation may be carried to any calendar year after 2024. 	Comment: The New Market Tax Credit Program incentivizes community development and economic growth through the use of tax credits that attract private investment to distressed communities. Recommendation: LOCUS urges the Senate Finance Committee to make New Markets Tax Credits permanent in the tax reform bill. These credits break the cycle of disinvestment by attracting the private investment necessary to reinvigorate disinvested and struggling local communities.
31, 2019 . No amount of unused allocation limitation may be carried to any calendar year after 2024.		Defects Activity Decide		
		Private Activity Bonds		
 (26 U.S. Code § 141) Private activity bonds (PABs) are excluded from gross income (and thus exempt from tax). The proceeds of PABs finance the activities of, or loans to, private parties, with indirect benefits accruing to the State or locality that issues the bond. 	 (Sec. 3601) Termination of private activity bonds Interest on newly issued PABs would be included in income and thus subject to tax. The provisions would be effective for bonds issued after 2017. Considerations: The Federal government should not subsidize the borrowing costs of private businesses, allowing them to 	Recommendation: LOCUS does not support the termination of private activity bonds (PABs). PABs are a major source for financing affordable multifamily and the Low Income Housing 4% Credit.	 The Senate Finance Committee retains the ability of issuers and borrowers to benefit from private activity bonds (such as qualified 501(c)(3) bonds and exempt facility bonds). 	 Private activity bonds have traditionally funded a significant number of projects, and is estimated to finance more than half of all LIHTC-financed affordable homes annually. Recommendation: LOCUS supports the preservation of tax exemption for private activity bonds, including multifamily tax-exempt bonds.



•	Most PABs are subject to a	pay lower interest rates while			
	single, aggregate national	competitors with similar			
	volume cap that is allocated	creditworthiness but that are			
	annually among States by	unable to avail themselves of			
	population, while other PABs	PABs must pay a higher			
	have separate volume caps.	interest rate on the debt they			
	For calendar year 2017, the	issue. The provisions would			
	per-State volume cap is the	not apply to any previously			
	greater of (1) \$100 multiplied	issued bond, nor would the			
	by the State population, or (2)	provisions prevent State and			
	\$305,315,000. These amounts	local governments from issuing			
	are indexed for inflation.	PABs in the future; the			
•	Some State and local	provisions would merely			
	governments issue PABs to	remove the Federal tax subsidy			
	finance owner-occupied	for newly issued bonds.			
	residences.				
			Qualified Opportunity Zones		
•	In the past, the Code has	No mention of qualified opportunity	N/A	(Sec. B9)	• On the surface, these
	provided several incentives	zones in the Ways and Means		 The proposal allows for the 	initiatives seek to reduce
	aimed at encouraging	proposal.		designation of certain	unemployment and generate
	economic growth and			low-income community	economic growth by attracting
	investment in distressed			population census tracts as	capital to distressed
	communities by providing Federal tax benefits to			qualified opportunity zones, where low-income	community development funds across the country.
	businesses located within			communities are defined in	 However, the legislation allows
	designated boundaries.			Section 45D(e). Governors	only a limited number of
	These include; a federal			may submit nominations for a	opportunity zones to be
•	income tax credit that is			limited number of opportunity	created in every state. If the
	allowed in the aggregate			zones to the Treasury	number of low-income
	amount of 39% of a taxpayer			Secretary for certification and	communities in a state is less
	investment in a qualified			designation.	than 100, that state's governor
	community development entity				may designate up to 25 tracts,



 (CDE); allowed to a taxpayer who makes a "qualified equity investment" in a CDE which further invests in a "qualified active low-income community business." The credit is allowed over seven years, five percent in each of the first three years and six percent in each of the next four years. and may be recaptured under certain conditions. States that new markets tax credits will expire on December 31st, 2019. 		 First incentive allows for the temporary deferral of inclusion in gross income for capital gains that are reinvested in a qualified opportunity fund. Second incentive excludes from gross income the post-acquisition capital gains on investments in opportunity zone funds that are held for at least 10 years. 	 otherwise they may designate tracts not exceeding 25% of the number of low-income communities in the state. Furthermore, the provision does not target development projects directly, rather, captures all assets in general funds. LOCUS supports incentives that encourage private capital investment in American neighborhoods in need of economic and infrastructural revitalization. However, the coalition does not support an imposed ceiling on opportunity. The proposal implies that qualified opportunity zones may replace New Markets Tax Credits as a source of development funding in distressed communities.
			• Recommendation: LOCUS welcomes the creation of private investment opportunities in distressed neighborhood. The coalition encourages the Committee to expand the scope of these opportunity zones and offer more concrete language regarding their operation and



				upkeep. Furthermore, LOCUS reminds the Committee that the qualified economic zones should operate alongside existing successful development incentives, not instead of or against them.
	Empov	werment zones and enterprise commu	unities	
 The tax benefits available to designated zones included: A 20-percent wage credit available to employers for the first \$15,000 of qualified wages paid to an employee who was a resident and performs substantially all employment services within the Empowerment Zone; Expanded tax-exempt financing by State and local governments for certain zone facilities as well as zone academy bonds for certain public schools located in an Empowerment Zone; and Deferred recognition of gain on the sale of qualified Empowerment Zone assets held for more than one year and replaced within 60 days by another qualified asset the same zone. 	 No mention of empowerment zones and enterprise communities in the Tax Cuts and Jobs Act Note: The HUD/ USDA Community Renewal Initiative that included the upkeep of empowerment zones and enterprise communities expired as of December 31st, 2016. The Tax Cuts and Jobs Act allows the deduction to remain expired. 	Recommendation: LOCUS encourages initiatives that promote local economic growth and development. Provisions relating to empowerment zones and enterprise communities should be reinstated or consolidated into other community development incentives.	No mention of empowerment zones and enterprise communities in the Finance Committee's Tax Cuts and Jobs Act.	 These initiatives seek to reduce unemployment and generate economic growth through the designation of Federal tax incentives and award of grants to distressed communities. Recommendation: LOCUS encourages initiatives that promote local economic growth and development. Provisions relating to renewal communities should be reinstated or consolidated into other community development incentives.



the end of 2004.							
The Empowerment Zones							
designation expired after 2013.							
Renewal Communities							
 (26 U.S. Code § 1400E) The tax benefits included: (1) up to \$12 million to be allocated by a State to each Renewal Community for commercial revitalization expenditures for which the taxpayer may elect either to deduct one-half of the commercial revitalization expenditures for the tax year the building is placed in service or amortize all the expenditures ratably over a 120-month period; (2) (2) a zero-percent capital gains rate with respect to gain from the sale of certain Renewal Community assets for gains attributable to the period between 2002 and 2014 (inclusive), provided that the property was held for more than five years; and (3) Access to zone academy bonds for certain public schools located in an Empowerment Zone. 	 No mention of Renewal Communities in the Tax Cuts and Jobs Act Note: The HUD/ USDA Community Renewal Initiative that included the upkeep of renewal communities expired as of December 31st, 2009. The Tax Cuts and Jobs Act allows the deduction to remain expired. 	Recommendation: LOCUS encourages initiatives that promote local economic growth and development. Provisions relating to renewal communities should be reinstated or consolidated into other community development incentives.	 No reference to renewal communities in the Finance Committee's Tax Cuts and Jobs Act. 	 These initiatives seek to reduce unemployment and generate economic growth through the designation of federal tax incentives and awards of grants to distressed communities. Recommendation: LOCUS encourages initiatives that promote local economic growth and development. Provisions relating to renewal communities should be reinstated or consolidated into other community development incentives. 			
Short-term regional benefits							



(26 U.S. Code Chapter 1)	No mention of short-term	Comment: As man-made	No reference to short-term	• Comment: As man-made
	regional benefits in the House	and natural disasters continue	regional benefits in the Senate	and natural disasters continue
The tax benefits for the Liberty Zone	proposal.	to plague the country, it is	proposal.	to plague the country, it is
included:		imperative that federal		imperative that federal
(1) Additional 30-percent first-year		legislation helps to facilitate	 Note: The proposal includes 	legislation helps to facilitate the
depreciation for qualified Liberty		the timely economic recovery	two benefits for the expanded	timely economic recovery of
Zone property placed in service		of these affected regions.	"Mississippi River Delta flood	these affected regions. Special
before 2006 (2009 for certain real		Special tax benefits should be	disaster area," land in	tax benefits should be made
property);		made available to recovering	Louisiana, Texas, and	available to recovering regional
(2) Enhanced tax- exempt bond		regional economies that	Mississippi that was impacted	economies that subsidize
financing for New York Liberty		subsidize redevelopment	by severe storms and flooding	redevelopment and rebuilding
Bonds issued before 2014; and		costs after specific disasters.	in March 2016. These are relief	costs after specific disasters.
(3) Five-year replacement period for			for retirement plan distributions	
compulsory or involuntarily		Recommendation: LOCUS	and modifications of casualty	Recommendation: LOCUS
converted Liberty Zone assets as		encourages the legislation to	loss deductions relating to	welcomes the inclusion of tax
a result of the terrorist attacks.		consider short-term regional	losses sustained as a result of	relief for the Mississippi River
		benefits as an important	2016's severe weather events.	Delta flood disaster area.
The Gulf Opportunity Zone (GO Zone)		economic and development		However, the coalition
was designated to provide relief for		tool.		encourages the Tax Cuts and
areas damaged by Hurricanes Katrina,				Jobs Act to consider a more
Rita, and Wilma.				consistent approach to
				disaster tax benefits which
The primary tax benefits for these				serve as an important
areas included:				economic and development
(1) enhanced tax-exempt bond				tool. This way, affected
financing for Gulf Opportunity				communities will not be caught
Zone Bonds issued before				up in retroactive disaster tax
2012;				benefits that slow the recovery
(2) five-year carryback of				process.
certain losses resulting from				
GO Zone damages;				
(3) increased rehabilitation				
credit for qualifying				
expenditures before 2012;				



(4) special education tax		
benefits for individuals		
attending educational		
institutions in the GO Zone in		
2005 and 2006; and		
(5) certain housing tax benefits		
for residents of the GO Zone in		
2005 and 2006.		